SPECIAL JOINT MEETING – JOHNSON COUNTY BOARD OF COMMISSIONERS AND THE JOHNSON COUNTY REDEVELOPMENT COMMISSION (RDC)

June 26 2023

RDC President Rob Henderson called the meeting to order at 3:34 p.m. County Attorney Adam Gadberry performed the roll call. The following members of the RDC were present: Brian Baird, Ron West, Rob Henderson, Kevin Walls, and Scott Alexander. Lee Money was absent. A quorum was present.

Approval of May 22, 2023 Special Joint Meeting Minutes

Mr. Walls made a motion to approve the minutes. Mr. West seconded the motion. The vote carried four to zero.

RDC Annual Presentation by Peters Franklin Ltd.

Mr. Jeff Peters presented the RDC Annual Presentation (attached to these minutes). The purpose of the presentation is to inform local units regarding the monies collected by the RDC, the purpose and use of those monies by the RDC, and the impact on the underlying taxing units. The county has long term goals of approximately \$40,000,000. If all revenue and expenditures were to occur as anticipated, then none of the allocation area funds would raise enough money to complete the anticipated projects of the respective allocation area by the end of 2024. Therefore, the county should continue to collect redevelopment funds in future years to achieve the long term goals the RDC has. The RDC should look at the annual revenue collected versus the annual tax impact to see how much is received byt eh TIF and how little the impact is to each taxing unit and gauge the benefit received from all by the undertaking of the TIF projects. Discussion was had and all questions were answered by Mr. Peters.

Interlocal Agreement Between the City of Greenwood, Indiana & Johnson County, Indiana

Item was tabled as RDC is still awaiting proposed exhibit.

New Business

No new business.

Mr. Walls made a motion to adjourn the meeting. Mr. Baird seconded the motion. The meeting adjourned at 3:52 p.m.

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Approved on: September 25, 2023	
PC I	
Rob Henderson, President	Kevin Walls
	11 \
Brian Baird	Ron West
R. Lee Money	



JOHNSON COUNTY REDEVELOPMENT COMMISSION ANNUAL PRESENTATION TO TAXING UNITS

May 15, 2023

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OVERVIEW

Indiana Code provision IC 36-7-25-8 states:

Sec. (8). Each redevelopment commission shall annually present information for the governing bodies of all taxing units that have territory within an allocation area of the redevelopment commission. The presentation shall be made at a meeting of the redevelopment commission and must include the following:

- (1) The commission's budget with respect to allocated property tax proceeds.
- (2) The long term plans for the allocation area.
- (3) The impact on each taxing unit.

The Johnson County Redevelopment Commission controls two allocation areas: JoCo I65 and JoCo I69. Those areas are set to expire 25 years after the first obligation, respectively.

CASH FLOW / LONG TERM FINANCIAL PLANS FOR THE ALLOCATION AREAS

Johnson County Redevelopment Commission TIF Area Estimated Cash Flow Revised May 15, 2023

		F	und 4112	1	Г		1-65			1-69	-	
	 Actual 2022		Budget 2023	ojected 2024		Actual 2022	Budget 2023	Projected 2024	 ctual 2022	Budget 2023		Projected 2024
BEGINNING CASH BALANCE	\$ 82,074	\$	157,711	\$ 233,347	\$	-	\$ 24	\$ 40,990	\$ -	\$ 	\$	11,222
REVENUES:												
Economic Development Fee	79,961		79,961	79,961								
Receipts / Estimated Increment			12	 -	\$		\$ 40,990	\$ 40,990	\$ 4	\$ 11,222	\$	11,222
TOTAL REVENUES	79,961		79,961	79,961	\$		\$ 40,990	\$ 40,990	\$	\$ 11,222	\$	11,222
EXPENDITURES:												
Reimbursements / Costs	4,324		4,324	4,324	\$		\$	\$ -	\$	\$	\$	-
Future Expenditures*				- 1	\$		\$ -	\$ 40,000,000	\$ -		\$	40,000,000
TOTAL EXPENDITURES	4,324		4,324	4,324	\$		\$ 2	\$ 40,000,000	\$ -	\$ 9	\$	40,000,000
NET INCREASE (DECREASE) IN FUND	75,637		75,637	 75,637	\$		\$ 40,990	\$ (39,959,010)	\$	\$ 11,222	\$	(39,988,778)
ENDING FUND BALANCE	\$ 157,711	\$	233,347	\$ 308,984	\$		\$ 40,990	\$ (39,918,020)	\$ -	\$ 11,222	\$	(39,977,556)

^{*} F65 outstanding expenditures comes from the amount recorded in the RDC Resolution.

^{*} I-69 oustanding expenditures come from the amount recorded in the RDC Resolution.

COMMENTARY ON COMMISSION'S BUDGET WITH REPSPECT TO ALLOCATED PROPERTY TAX AND LONG-TERM PLANS

The above Estimated Cash Flow shows both allocation areas for the years 2022, 2023, and 2024. Each allocation area fund shows the beginning cash balance on 1/1/22 followed by the 2022 actual and future anticipated revenues and expenditures.

The 2022 revenues and expenditures are from the 2022 Johnson County Annual Financial Report. The 2023 revenues are estimated from the pay 2023 Johnson County Abstract. The 2024 revenues are expected to equal the 2023 Abstract.

The 2023 estimated expenditures show the approved budget amounts for that year. The 2024 estimated expenditures show the expenditures remaining if all 2023 expenditures were made against the estimated costs of the sum of all projects of the allocation area. The asterisks (*) at the bottom of the Estimated Cash Flow page denote the long-term financial plans for each of the respective allocation areas including project costs such as:

- Any and all utility improvements to include solar and other renewable sources;
- Capital costs related to expansion of public safety with an economic development purpose;
- High-tech manufacturing;
- Incentives to attract and retain in the County;
- Site preparation, excavation and drainage;
- Construct or reconstruct and extend sewer lines and/or sewer treatment facilities;
- Construct or reconstruct and extend water lines;
- Construct or repair water towers;
- Construct or reconstruct water treatment systems;
- Construct or reconstruct storm water drainage systems;
- Construct or reconstruct buffer zones/mounding;

- Construct or reconstruct beneficial environmental projects;
- Purchase or lease fire equipment, which will serve the Area;
- Parking and lighting for parking areas;
- Equipment that promotes economic development (subject to useful life and financing issues);
- Construct or reconstruct facilities to house electronics and the installation of fiber optic cable and any other fiber related improvements;
- Construct or reconstruct roads;
- Soil reclamation;
- Alternative energy infrastructure;
- Construction, reconstruction and/or extension of any and all other utility infrastructure;
- Construct or reconstruct culverts;
- Construct or reconstruct a public park;
- Construct or reconstruct a pedestrian bicycle trail;
- Construct or reconstruct sidewalks; and
- Construct or reconstruct utility lift stations.

The ending fund balance at 12/31/24 for each allocation area fund is negative. Therefore, if all revenues and expenditures were to occur as anticipated, then none of the allocation area funds would raise enough money to complete the anticipated projects of the respective allocation area by the end of 2024. In other words, the commission's budgets with respect to the allocated property tax proceeds are insufficient to complete the projects of the allocation areas and therefore additional TIF revenues should be collected in future years.

Johnson County Redevelopment Commission Estimate of Tax Impact and Circuit Breaker Revised May 15, 2023

CLARK TOWNSHIP I-65 ALLOCATION AREA

Local <u>Unit</u>	2023 <u>AV</u>	2023 <u>Rate</u>	2023 Rate <u>Driven Funds</u>	2023 AV <u>Driven Funds</u>	2023 <u>TIF AV</u>	Rate with TIF AV	2023 Rate <u>Driven Funds</u>	New Rate W/ Driven Funds
Johnson County	10,254,510,449	0.3002	-0.0333	0.2669	2,016,432	0.2668	0.0333	0.3001
Clark Township	266,333,044	0.0098	0.0000	0.0098	2,016,432	0.0097	0.0000	0.0097
Clark-Pleasant School Corp	2,357,472,204	1.4708	0.0000	1.4708	2,016,432	1.4695	0.0000	1.4695
Clark-Pleasant School Referendum	2,907,082,290	0.0773	0.0000	0.0773	-	0.0773	0.0000	0.0773
Johnson County Public Library	8,427,359,129	0.0678	0.0000	0.0678	2,016,432	0.0678	0.0000	0.0678
Needham Fire PD	335,021,813	0.1424	-0.0299	0.1125	2,016,432	0.1118	0.0299	0.1417
Johnson County Solid Waste	10,254,510,449	0.0061	0.0000	0.0061	2,016,432	0.0061	0.0000	0.0061
Total		2.0744	-0.0632	2.0112		2.0091	0.0632	2.0723

Rate Change		0.0021
Taxing	2023	2023
District	Rate	CB
006	2.0744	356,005
Estimated		

Reduction of Circuit Breaker \$ 357

		% of
		Dist Rate
Johnson County	\$ 54	15.03%
Clark Township	2	0.49%
Clark-Pleasant School Corp	263	73.65%
Clark-Pleasant School Referendum	*	0.00%
Johnson County Public Library	12	3.39%
Needham Fire PD	25	7.13%
Johnson County Solid Waste	 1	0.31%
	\$ 357	100.00%

Tax Loss (Fixed Rate Funds & Excise, Etc.;)

	Prope	erty Tax		er Tax 08/\$1)	To	etal Tax	 rcuit eaker		Total mpact
Johnson County	\$	671	\$	54	\$	725	\$ 54	\$	779
Clark Township				-		*	2		2
Clark-Pleasant School Corp		-		-		2	263		263
Clark-Pleasant School Referendum		-		-					-
Johnson County Public Library		-		-		-	12		12
Needham Fire PD		603		48		651	25		677
Johnson County Solid Waste			()	-	_	-	 1	-	1
Total	\$	1,274	\$	102	\$	1,376	\$ 357	\$	1,733

Johnson County Redevelopment Commission Estimate of Tax Impact and Circuit Breaker Revised May 15, 2023

Rate Change

CLARK TOWNSHIP/WHITELAND FIRE I-65 ALLOCATION AREA

Local <u>Unit</u>	2023 <u>AV</u>	2023 <u>Rate</u>	2023 Rate Driven Funds	2023 AV Driven Funds	2023 <u>TIF AV</u>	Rate with TIF AV	2023 Rate Driven Funds	New Rate W/ Driven Funds
Johnson County	10,254,510,449	0.3002	-0.0333	0.2669	100,820	0.2669	0.0333	0.3002
Clark Township	266,333,044	0.0098	0.0000	0.0098	100,820	0.0098	0.0000	0.0098
Whiteland Fire Territory	341,361,395	0.0772	-0.0333	0.0439	100,820	0.0439	0.0333	0.0772
Clark-Pleasant School Corp	2,907,082,290	1.4708	0.0000	1.4708	100,820	1.4707	0.0000	1.4707
Clark-Pleasant School Referendum	2,907,082,290	0.0773	0.0000	0.0773	-	0.0773	0.0000	0.0773
Johnson County Public Library	8,427,359,129	0.0678	0.0000	0.0678	100,820	0.0678	0.0000	0.0678
Johnson County Solid Waste	10,254,510,449	0.0061	0.0000	0.0061	100,820	0.0061	0.0000	0.0061
Total		2.0092	-0.0666	1.9426		1.9425	0.0666	2.0091

Taxing	2023		2023	
District	Rate		СВ	
007	2.0092	_	3,321	
Estimated				
Reduction of				
Circuit Breaker		\$	0	
				% of
				Dist Rate
Johnson County	/	\$	0	15.54%
Clark Township		\$	0	0.51%
Whiteland Fire	Territory	\$	0	4.00%
Clark-Pleasant School Corp			0	76.13%
Clark-Pleasant School Referendum			-	0.00%
Johnson County Public Library			0	3.51%
Johnson County Solid Waste			0	0.32%

0.0001

0

Tax Loss (Fixed Rate Funds & Excise, Etc.;)

Circuit Breaker Impact:

	Prope	rty Tax		er Tax 08/\$1)	Tot	al Tax	Circ Brea		otal pact
Johnson County	\$	34	\$	3	\$	36	\$	0	\$ 36
Clark Township		=				77		0	0
Whiteland Fire Territory		34		3		36		0	36
Clark-Pleasant School Corp		-		-		-		0	0
Clark-Pleasant School Referendum		9		9		¥		-	-
Johnson County Public Library		-		-		à		0	0
Johnson County Solid Waste			_	-	-			0	0
Total	\$	67	\$	5	\$	73	\$	0	\$ 73

100.00%

Johnson County Redevelopment Commission Estimate of Tax Impact and Circuit Breaker Revised May 15, 2023

NEEDHAM TOWNSHIP I-65 ALLOCATION AREA

Local <u>Unit</u>	2023 <u>AV</u>	2023 <u>Rate</u>	2023 Rate Driven Funds	2023 AV <u>Driven Funds</u>	2023 <u>TIF AV</u>	Rate with TIF AV	2023 Rate <u>Driven Funds</u>	New Rate W/ Driven Funds
Johnson County	10,254,510,449	0.3002	-0.0333	0.2669	94,672	0.2669	0.0333	0.3002
Franklin Township	1,945,879,789	0.0125	0.0000	0.0125	94,672	0.0125	0.0000	0.0125
Franklin Community School Corp	1,945,879,789	1.3494	0.0000	1.3494	94,672	1.3493	0.0000	1.3493
Franklin School Referendum	2,132,556,395	0.2300	0.0000	0.2300	-	0.2300	0.0000	0.2300
Johnson County Public Library	8,427,359,129	0.0678	0.0000	0.0678	94,672	0.0678	0.0000	0.0678
Needham Fire PD	335,021,813	0.1424	-0.0299	0.1125	94,672	0.1125	0.0299	0.1424
Johnson County Solid Waste	10,254,510,449	0.0061	0.0000	0.0061	94,672	0.0061	0.0000	0.0061
Total		2.1084	-0.0632	2.0452		2.0451	0.0632	2.1083

Rate Change	0.0001
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Taxing	2023	2023		
District	Rate	<u>CB</u>		
017	2.1084	52,636		

Estimated Reduction of Circuit Breaker

\$ 3

			% of
			Dist Rate
Johnson County	\$	0	15.98%
Franklin Township		0	0.67%
Franklin Community School Corp)	2	71.84%
Franklin School Referendum		-	0.00%
Johnson County Public Library		0	3.61%
Needham Fire PD		0	7.58%
Johnson County Solid Waste		0	0.32%
	\$	3	100.00%

Tax Loss (Fixed Rate Funds & Excise, Etc.;)

	Propert	у Тах		er Tax 8/\$1)		tal Tax	Circ Brea		pact
Johnson County	\$	32	\$	3	\$	34	\$	0	\$ 34
Franklin Township		-		-		-		0	0
Franklin Community School Corp		-		8				2	2
Franklin School Referendum		-				+		(4)	-
Johnson County Public Library		-		ų.		1.0		0	0
Needham Fire PD		28		2		31		0	31
Johnson County Solid Waste			_	_	_			0	 0
Total	\$	60	\$	5	\$	65	\$	3	\$ 67

LaGrange County Redevelopment Commission Estimate of Tax Impact and Circuit Breaker Revised May 15, 2023

PLEASANT TOWNSHIP I-65 ALLOCATION AREA

Local	2023	2023	2023 Rate	2023 AV	2023	Rate with	2023 Rate	New Rate
Unit	AV	Rate	<u>Driven Funds</u>	<u>Driven Funds</u>	TIF AV	TIF AV	<u>Driven Funds</u>	W/ Driven Funds
Johnson County	10,254,510,449	0.3002	-0.0333	0.2669	-	0.2669	0.0333	0.3002
Pleasant Township	3,379,212,952	0.0034	0.0000	0.0034	-	0.0034	0.0000	0.0034
Whiteland Fire Territory	341,361,395	0.0772	-0.0333	0.0439	-	0.0439	0.0333	0.0772
Clark-Pleasant School Corp	2,907,082,290	1.4708	0.0000	1.4708	-	1.4708	0.0000	1.4708
Clark-Pleasant School Referendum	2,907,082,290	0.0773	0.0000	0.0773	-	0.0773	0.0000	0.0773
Johnson County Public Library	8,427,359,129	0.0678	0.0000	0.0678	-	0.0678	0.0000	0.0678
Johnson County Solid Waste	10,254,510,449	0.0061	0.0000	0.0061	-	0.0061	0.0000	0.0061
Total		2.0028	-0.0666	1.9362		1.9362	0.0666	2.0028
Rate Change	0.0000							
Taxing 2023	2023							
<u>District</u> <u>Rate</u>	CB							
033 <u>2.0028</u>	67,827							
Estimated								
Reduction of								
Circuit Breaker	\$ -							
		% of						
		Dist Rate						
Johnson County	\$ -	15.59%						
Pleasant Township	-	0.18%						
Whiteland Fire Territory	2	4.01%						
Clark-Pleasant School Corp	<u>.</u>	76.39%						
Clark-Pleasant School Referendum	-	0.00%						
Johnson County Public Library	2	3.52%						
Johnson County Solid Waste	-	0.32%						
	\$ -	100.00%						
	-	200.0070						

Tax Loss (Fixed Rate Funds & Excise, Etc.;)

	Property Tax		Other Tax (\$.08/\$1)		Total Tax		Ci <u>Br</u>	Total <u>Impact</u>		
Johnson County	\$		\$	-	\$		\$	(*)	\$	
Pleasant Township		-		-		12				<u> </u>
Whiteland Fire Territory				-		-		-		-
Clark-Pleasant School Corp		-		-				(8)		*
Clark-Pleasant School Referendum		-		-		-		120		2
Johnson County Public Library		-		-		-				-
Johnson County Solid Waste	-		·				·		-	
Total	\$	-	\$	-	\$	-	\$	-	\$	_

LaGrange County Redevelopment Commission Estimate of Tax Impact and Circuit Breaker Revised May 15, 2023

WHITE RIVER TOWNSHIP I-69 ALLOCATION AREA

Local	2023	2023	2023 Rate	2023 AV	2023	Rate with	2023 Rate	New Rate
<u>Unit</u>	AV	Rate	Driven Funds	Driven Funds	TIF AV	TIF AV	Driven Funds	W/ Driven Funds
Johnson County	10,254,510,449	0.3002	-0.0333	0.2669	800,878	0.2669	0.0333	0.3002
White River Township	3,845,697,780	0.0032	0.0000	0.0032	800,878	0.0032	0.0000	0.0032
Center Grove Community School Corp	3,796,216,255	1.0239	0.0000	1.0239	800,878	1.0237	0.0000	1.0237
Johnson County Public Library	8,427,359,129	0.0678	0.0000	0.0678	800,878	0.0678	0.0000	0.0678
White River Township Fire	2,334,570,521	0.4128	-0.0328	0.3800	800,878	0.3799	0.0328	0.4127
Johnson County Solid Waste	10,254,510,449	0.0061	0.0000	0.0061	800,878	0.0061	0.0000	0.0061
Total		1.8140	-0.0661	1.7479		1.7475	0.0661	1.8136
Rate Change	0.0004							
Taxing 2023	2023							
District Rate	CB							
038 <u>1.8140</u>	803,852							
Estimated								
Reduction of								
Circuit Breaker	\$ 166							
		% of						
		Dist Rate						
Johnson County	\$ 27	16.55%						
White River Township	\$ 0	0.18%						
Center Grove Community School Corp	\$ 94	56.44%						
Johnson County Public Library	\$ 6	3.74%						
White River Township Fire	\$ 38	22.76%						
Johnson County Solid Waste	\$ 1	0.34%						

Tax Loss (Fixed Rate Funds & Excise, Etc.;)

	Other Tax Property Tax (\$.08/\$1)			Total Tax			rcuit eaker	Total <u>Impact</u>		
Johnson County	\$	267	\$	21	\$	288	\$	27	\$	316
White River Township		-		-		*		0		0
Center Grove Community School Corp		-		-		2		94		94
Johnson County Public Library		-		-		2		6		6
White River Township Fire		263		21		284		38		321
Johnson County Solid Waste		<u> </u>		-	_		-	1	_	1
Total	\$	529	\$	42	\$	572	\$	166	\$	738

COMMENTARY ON TAX IMPACTS

The above Tax Impact and Circuit Breaker analyses show the result of releasing all of the captured TIF incremental assessed value (AV) back into the tax base. Contrary to the belief of some, the full amount of the incremental revenue captured by the allocation areas do not return to the other taxing units in the taxing district.

This results largely because the majority of property taxes of the taxing units are "levy" driven, either by the maximum statutory levy formula for operations or by the minimized debt service levies which only meet principal and interest payments as due. Therefore, a release of previously restricted AV to these levy driven funds only drives down the tax rate and spreads the cost of the levy across a larger tax base.

In contrast to levy driven funds, some taxing units have "rate" driven funds outside of the maximum levy controls such as a Cumulative Capital Development (CCD Fund) for a county and a Cumulative Fire Building & Equipment Fund for a Township. The release of previously restricted AV to these rate driven funds will result in additional property taxes being levied and collected for those specific rate driven funds.

Further, a residual impact of driving down the tax rate is that fewer properties will meet the property tax caps and therefore each taxing unit will net collect more of the property tax which it levied.

Specifically, in looking at the Clark Township example above, if ~\$2.016 million of AV is released back into the tax base, then the estimated taxing district rate would fall from \$2.0744 to \$2.0723 which would be estimated to reduce circuit breaker loss by ~\$357 which would proportionately benefit the taxing units which make up the taxing district. ~\$54 to the County, ~\$2 to the Township, ~\$263 to the School, ~\$12 to the Library, ~\$25 to the Fire District, and ~\$1 to the Solid Waste District. For the rate driven funds, the new assessed value would produce more property tax as well as "piggy back" taxes of financial institutions, auto excise, and or commercial vehicle excise. For each dollar of property tax levied a proportionate percentage of these "piggy back" taxes are distributed to the same fund as the property tax levy. Total estimated property and "piggy back" taxes, for the Clark Township example, are ~\$725 for the County and ~\$651 for the Fire District, and nothing for the School, Library and Solid Waste District as they do not have rate driven funds.

In summary, everyone should look at the annual revenue collected versus the annual tax impact to see how much is received by the TIF and how little the impact is to each taxing unit and gauge the benefit received from all by the undertaking of the TIF projects. For the I-65 Allocation area, the 2023 anticipated revenue is ~\$40,990 and the estimated impact is ~\$1,873. For the I-69 Allocation Area, the 2023 anticipated revenue is ~\$11,222 and the estimated impact is ~\$738.